


Local Government Fragmentation: What Do We Know?

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Abstract

The United States is a nation of local governments. The growth in the number of local governments over the last sixty years has led many to ask whether the current fragmented arrangement is ideal or whether fewer local governments are preferred. This article explains the theoretical arguments on both sides, paying close attention to horizontal and vertical fragmentation. The empirical evidence on the effects of local government fragmentation is examined in three policy areas: public expenditures/revenues, public employment, and economic growth.

Keywords

local government, fragmentation, decentralization

Introduction

The United States is a country of local governments. Of the 91,126 governments of any type in the United States in 2017, 99 percent of them are local governments. The U.S. system of local government is not static over time; there are immense changes in the structure and makeup of local governments over the long term. In 1952, the Census Bureau reported a total of 116,755 local governments. By 2017, 90,075 remained through a complex system of dissolutions, mergers, and new additions. Nearly 50,000 independent school districts were dissolved or merged over sixty years while almost 25,000 net special districts were created. General-purpose local governments (counties, cities, towns/townships) remain relatively unchanged over time by comparison. The local government landscape is dynamic with some areas seeing very little change and others seeing complete transformations.

This complex system of local government is often referred to as “fragmented.” But not all local areas are as fragmented as others. There is significant variance in governing arrangements in the United States, and it is well recognized theoretically and empirically that these differences ultimately lead to differing outcomes. This analysis examines the literature on the impact of these differences in the makeup local governance systems on a variety of outcomes. Particular attention is paid to the growth of overlapping governments such as

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Fragmented Government

Rae W. Archibald, Sally Sleeper



Fragmented Government:

Fragmented Politics and Public Debt Ernesto Crivelli, Mr. Sanjeev Gupta, Mr. Carlos Mulas-Granados, Carolina Correa-Caro, 2016-09-21 In this paper we study the impact of fragmented politics on public debt in particular between two consecutive legislative elections Using data for 92 advanced and developing countries during 1975-2015 we find a positive association between political fragmentation and public debt changes Corruption magnifies the effects with higher perceived corruption political fragmentation has a bigger sway on debt increases The influence of political fragmentation on debt dynamics is somewhat asymmetric with larger and more significant effects during periods of debt reduction Establishment of fiscal councils helps attenuate the negative impact of political fragmentation on public debt dynamics **Duplication, Overlap, and Fragmentation in Government Programs** United States. Congress. Senate. Committee on Governmental Affairs, 1996 *Libya's Fragmentation* Wolfram Lacher, 2020-02-20 Shortlisted for the Conflict Research Society's 2021 Book of the Year Prize Shortlisted for the British Kuwait Friendship Society 2021 Book Prize After the overthrow of the Qadhafi regime in 2011 Libya witnessed a dramatic breakdown of centralized power Countless local factions carved up the country into a patchwork of spheres of influence Almost no nationwide or even regional organizations emerged and no national institutions survived the turbulent descent into renewed civil war Only the leader of one armed coalition Khalifa Haftar managed to overcome competitors and centralize authority over eastern Libya But tenacious resistance from armed groups in western Libya blocked Haftar's attempt to seize power in the capital Tripoli Rarely does political fragmentation occur as radically as in Libya where it has been the primary obstacle to the re-establishment of central authority This book analyzes the forces that have shaped the country's trajectory since 2011 Confounding widely held assumptions about the role of Libya's tribes in the revolution Wolfram Lacher shows how war transformed local communities and explains why Khalifa Haftar has been able to consolidate his sway over the northeast Based on hundreds of interviews with key actors in the conflict Lacher advances an approach to the study of civil wars that places the transformation of social ties at the centre of analysis **The Rules of Federalism** R. Daniel Kelemen, 2004-04-30 This book examines patterns of environmental regulation in the European Union and four federal polities the United States Germany Australia and Canada Daniel Kelemen develops a theory of regulatory federalism based on his comparative study arguing that the greater the fragmentation of power at the federal level the less discretion is allotted to component states Kelemen's analysis offers a novel perspective on the EU and demonstrates that the EU already acts as a federal polity in the regulatory arena In *The Rules of Federalism* Kelemen shows that both the structure of the EU's institutions and the control these institutions exert over member states closely resemble the American federal system with its separation of powers large number of veto points and highly detailed judicially enforceable legislation In the EU as in the United States a high degree of fragmentation in the central government yields a low degree of discretion for member states when it comes to implementing regulatory statutes **Fragmented**

Powers Emmanuelle Avril, Laurence Cossu-Beaumont, David Fée, Fabrice Murlon, 2025-01-24 Fragmented Powers is a rich resource for public policy urban studies political science sociology international relations and more Introducing 20 case studies analysing national level politics local governance civil society mobilisation and more the chapters examine trajectories of American and British societies *Metropolitan Government* I. M. Barlow, 2025-09-01 First published in 1991 Metropolitan Government provides an in depth study of metropolitan government and outlines the need for a unit of government at the metropolitan level It discusses relevant theoretical aspects of local government reorganization Developments in metropolitan government in London Manchester Melbourne Toronto and San Francisco are explored documenting approximately 100 years of progress By examining cities in Australia Britain Canada and the United States the volume provides a good basis for international comparative studies in the field This book is intended for students and researchers in political geography political science policy studies public administration and urban studies **Government Consolidation and Economic Development in Allegheny County and the City of Pittsburgh** Rae W. Archibald, Sally Sleeper, 2008-04-01 This report concludes that although evidence is mixed and effects difficult to measure consolidating the City of Pittsburgh and Allegheny County could enhance economic development by unifying leadership improving policy direction and coordination and sharpening economic development initiatives Increased collaboration with the private sector also is important and combining only two governments still leaves the region highly fragmented **Basic Services for All in an Urbanizing World** United Cities and Local Governments, 2014-07-25 UCLG s Third Global Report on Local Democracy and Decentralization GOLD III examines basic service provision and the current state of play of the local governance of basic services around the world Basic Services for All in an Urbanizing World examines the enormous challenge of ensuring the universal provision of basic services in a world that is being shaped by rapid global urbanization climate change and economic social and technological transformation The world s urban population is predicted to reach 5 billion people within the next 20 30 years The report analyses the conditions necessary for local governments to provide these new urban residents with quality basic services Water sanitation waste management transport and energy are essential not only for the preservation of human life and dignity but also in driving economic growth and ensuring social equality Each chapter examines a world region drawing on existing research and consultation with local authorities on the ground The chapters review access levels legal and institutional frameworks and the different ways in which basic services are managed and financed as well as showcasing diverse examples of innovation in the local and multi level governance of services It concludes with a set of recommendations for all stakeholders with a view to making the goal of basic services for all a reality This report contributes to discussions on the Millennium Development Goals and the UN Post 2015 Development Agenda The findings of GOLD III will also be essential to promoting the vision of local governments at the 2016 UN Conference on Human Settlements Habitat III *City-County Consolidation and Its Alternatives: Reshaping the Local Government Landscape* J.B.

Carr, Richard C. Feiock, 2016-07-08 City country consolidation builds upon the Progressive tradition of favoring structural reform of local governments This volume looks at some important issues confronting contemporary efforts to consolidate governments and develops a theoretical approach to understanding both the motivations for pursuing consolidation and the way the rules guiding the process shape the outcome Individual chapters consider the push for city county consolidation and the current context in which such decisions are debated along with several alternatives to city county consolidation The transaction costs of city county consolidation are compared against the costs of municipal annexation inter local agreements and the use of special district governments to achieve the desired consolidation of services The final chapters compare competing perspectives for and against consolidation and put together some of the pieces of an explanatory theory of local government consolidation

Strategy and Partnership in Cities and Regions B. Jacobs, 2015-12-22 Policy makers in Pittsburgh Birmingham and Rotterdam are confronted with rapidly changing social and economic environments Public and private sector organizations in the three cities are increasingly addressing regional issues strategically and joining together in partnerships to promote competitiveness and economic growth Local communities are linking to regional economies as companies restructure and strategy makers recognise the benefits of urban regeneration as an important condition for economic prosperity The book covers the complexities of modern governance under such circumstances the diversity and patterning of public private partnerships and networks and the changing economic development strategies of city governments and regional and local organizations

Valuable Partnerships Robert J. Sullivan, 2019-07-29 Valuable Partnerships Cooperation Innovation and the Future of Municipal Texas bridges rich scholarship and practical application to produce an important reference for local government scholars and practitioners alike by covering the dynamic approaches altering how Texas municipalities operate Valuable Partnerships investigates the efficacy of the American fragmented municipal model comprised of 89 000 jurisdictions Critics consistently criticize this decentralized model while arguing for a regional structure yielding greater efficiencies and scalability that also solves the twin problems of equity and service delivery inequalities Conversely Valuable Partnerships presents evidence that Texas local governments leverage regional cooperation and innovation to achieve these results without the political and structural upheaval The author utilizes historic analysis benchmark results socioeconomic measures and budgetary data to demonstrate how Texas governments increase service performance and reduce the burden to taxpayers Such results support a counter thesis to the structural regionalism hypothesis by presenting findings that Texas local jurisdictions embracing regional cooperation and data analytics will experience the same benefits

The Politics of Dissatisfaction William E. Lyons, David Lowery, Ruth Hoogland DeHoog, 2019-07-23 The Politics of Dissatisfaction Citizens Services and Urban Institutions is destined to be a classic in public administration and public policy it makes major theoretical and empirical contributions to the literature in both fields It is a rigorous empirical attempt to assess the public choice view of citizenship and local government The research upon

which this book is based was founded on conversations between two of its authors W E Lyons and David Lowery during the early 1980s

Shaping Education Policy Douglas E. Mitchell, Dorothy Shipps, Robert L. Crowson, 2017-09-27 Shaping Education Policy is a comprehensive overview of education politics and policy which provides conceptual guideposts for future policy development and strategies for change Leading scholars explore the interacting social processes and the dynamics of power politics as they intersect with democratic ideals and shape school performance Chapters cover major themes that have influenced education including the Civil Rights Movement federal involvement the accountability movement family choice and development of nationalization and globalization This edited collection examines how education policy in the United States has evolved over the last several decades and how the resulting policies are affecting schools and the children who attend them This important book is a necessary resource for understanding the evolution current status and possibilities of educational policy and politics

Economic Policy and Performance in Industrial Democracies Takayuki Sakamoto, 2008-01-31 This book is the first systematic study of how the interdependence of fiscal and monetary policies and the interaction of party governments and central banks affect the fiscal policy mix in eighteen industrial democracies in North America Western Europe Japan and Oceania Sakamoto argues that central banks influence on economic policy is far more

European Yearbook of Constitutional Law 2020 Ernst Hirsch Ballin, Gerhard van der Schyff, Maarten Stremmer, Maartje De Visser, 2021-03-27 The European Yearbook of Constitutional Law EYCL is an annual publication devoted to the study of constitutional law It aims to provide a forum for in depth analysis and discussion of new developments in the field both in Europe and beyond This second volume examines the constitutional positioning of cities across space and time Unrelenting urbanisation means that most people are or soon will be living in cities and that city administrations become in many respects their quintessential governing units Cities are places where State power is operationalised and concretised where laws and government policies transform from parchment objectives to practical realities In a similar vein cities are also places for the realisation of the constitutional rights and liberties enjoyed by individuals The book is organised around three sets of relations that await further unpacking in theory as well as practice that between cities and other institutions in the national constitutional architecture that between cities and their inhabitants and that between cities and international organisations The contributions to this book show the marked diversity in the role and powers available to cities in Europe and beyond and identify principles and approaches to help stipulate new ways of thinking about the legal role and relevance of cities going forward Ernst Hirsch Ballin is distinguished university professor at Tilburg University and vice dean for research of Tilburg Law School Gerhard van der Schyff is associate professor at Tilburg Law School Department of Public Law and Governance Maarten Stremmer is lecturer at Maastricht University Faculty of Law Department of Public Law Maartje De Visser is associate professor at SMU School of Law Singapore

Financial Sustainability and Intergenerational Equity in Local Governments Rodríguez Bolívar, Manuel Pedro, López Subires, María Deseada, 2018-03-16 Due to the

mortgage crisis of 2008 laws aimed at achieving budgetary and financial stability were enacted The concept of nancial sustainability has been linked to the need of rendering public services without compromising the ability to do so in the future Financial Sustainability and Intergenerational Equity in Local Governments is a critical scholarly resource that analyzes the financial sustainability of local governments with the aim of ensuring equality and intergenerational equity Featuring coverage on a broad range of topics such as intergenerational equity public policies and sustainability management this book is geared towards government officials managers academicians practitioners students and researchers seeking current research on identifying public policies to ensure financial balance *International Political Science* Mr. Rohit Manglik,2024-02-14 EduGorilla Publication is a trusted name in the education sector committed to empowering learners with high quality study materials and resources Specializing in competitive exams and academic support EduGorilla provides comprehensive and well structured content tailored to meet the needs of students across various streams and levels

Encyclopedia of American Urban History David Goldfield,2007 Publisher description **Managing The Coordination of Service Delivery In Metropolitan Cities** Enid Slack,2007 Abstract This paper examines different models of governing structure found in metropolitan areas around the world It evaluates how well these models achieve the coordination of service delivery over the entire metropolitan area as well as the extent to which they result in the equitable sharing of costs of services Based on theory and case studies from numerous cities in developed and less developed countries the paper concludes that there is no one size fits all model of metropolitan governance Other observations from the case studies highlight the importance of the process of implementing a metropolitan structure the need to match fiscal resources with expenditure responsibilities the need to have a governance structure that covers the entire economic region and the critical importance of having a strong regional structure that ensures that services are delivered in a coordinated fashion across municipal boundaries **Democracy, Bureaucracy, And The Study Of Administration** Camilla Stivers,2018-03-09 This anthology addresses several of the most central ideas in the field of public administration These ideas are as relevant to public budgeting as they are to performance measurement or human resource management Collectively and individually the essays explore what Dwight Waldo referred to as the political theories of public administration issues that are ultimately unresolvable yet crucial to understanding the nature of public administrative practice How can democracy and efficiency be balanced Can there be a science of administration How should we think about administrative accountability What is the nature of the relationship between citizen and state Is professionalism an adequate mechanism for ensuring accountability How efficient can or should bureaucracy be What is proper leadership by administrators hoping to address political democracy and managerial efficiency This ASPA Classics Volumes serves to connect the practice of public policy and administration with the normative theory base that has accrued and the models for practice that may be deduced from this theory

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