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# Evaluating the Private Finance Initiative in the National Health Service in the UK

Jane Broadbent and Jas Gill
Royal Holloway, University of London, London, UK, and
Richard Laughlin
King's College London, University of London, London, UK

Keywords National Health Service, Private finance, Value analysis, Financing, United Kingdom

Abstract This paper seeks to develop a system of how to judge the merit and worth of Private Finance Initiative (PFI) projects in the UK National Health Service (NHS) once they are operational. This concern is concluded in relation to whether PFI can be seen to provide long-term "value for money" (VFM) using a broad definition of this term. This paper does not attempt to further the debate that has focussed on the broader macro economic VFM arguments; rather, the focus is upon developing a model for evaluation at the organisational level where there is a pancity of direction and clarity. Whilst there are many VFM criteria available to guide whether PFI in the NHS should be pursued at the pre-decision stage, there is little in the way of post-project evaluation systems to judge VFM once decisions have been taken. Little thought has been given to the design of these post-project evaluation systems let alone the experiences of how such systems may operate. This paper is addressing these lacunae but only in the sense of suggesting a design for a system for post-project evaluation. This is drawn from PFI pre-decision processes, post-project intentions of some PFI schemes and evaluation theory. It is not about the judgements that come from the use of such a framework which the paper conclude will take some time to be forthcoming.

#### Introduction

This Private Finance Initiative (PFI) in the UK is one of the key ways through which public sector services have been, and are being, developed in the UK and yet it has never been far from controversy, particularly in relation to its operation in the National Health Service (NHS). PFI involves the private sector supplying property-based and other facilities-based services to the public sector for up to 60 years[1] in exchange for monthly service payments. One area where there has only recently been substantial PFI development is in the area of health. Prior to 1997, despite the considerable activity to try to develop PFI in the heath sector, no hospital schemes went ahead. However, within months of the General Election of 1997, 15 schemes were given approval and since then another 19 have started, with plans for another 29 over the next few years involving the introduction of approximately £7 billion of private sector money



Accounting, Andring & Accountability Journal Vol. 16 No. 3, 2003 pp. 422-445 c: MCB UP Limited 8053-2074 DOI 10.3108/09513270000-000200 The authors would like to acknowledge with thanks the financial support of The Chartered Institute of Management Accountants. They are also grateful for comments from Andy Wynn, participants at the Critical Perspectives on Accounting Conference, New York, April 2002, two anonymous referees and James Guthrie who provided editorial guidance and direction on the paper. Errors and omissions remain the responsibility of the authors.

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